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Message Text

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40
ACTION IO-13

INFO OCT-01 EUR-25 ADP-00 CIAE-00 DODE-00 PM-09 H-02

INR-10 L-03 NSAE-00 NSC-10 PA-03 RSC-01 PRS-01 SS-15

USIA-12 AF-10 ARA-11 EA-11 NEA-10 RSR-01 /148 W
---------- 085199
R 162345 Z APR 73
FM USMISSION USUN NY
TO SECSTATE WASHDC 7516
INFO AMEMBASSY BONN
USMISSION BERLIN
AMEMBASSY LONDON
AMEMBASSY PARIS
AMEMBASSY MOSCOW

C O N F I D E N T I A L USUN 1379

E. O. 11652: GDS
TAGS: PFOR, PGOV, GW, GE, WB, UR, UN
SUBJ: TENTATIVE SCENARIO FOR UN ENTRY OF TWO GERMAN STATES

REF: BONN' S 05356

1. WE INCLINED CONCUR WITH OUTLINE OF SCENARIO SET FORTH REFTEL. OUR REACTION IS PRELIMINARY AND SUBJECT TO ELABORATION OF DETAILS INCLUDING IN PARTICULAR THOSE SET FORTH PARAS 1(6) AND (7) REFTEL.

2. WE SEE CONSIDERABLE MERIT IN FRG AND GDR EXCHANGING COPIES OF APPLICATIONS BEFORE ACTUAL SUBMISSION IN ORDER AVOID UNPLEASANT SURPRISES AT LAST MINUTE. WE BELIEVE APPLICATIONS COULD BE EXCHANGED FOR INFORMATION ONLY AND NOT AS BASIS OF CONSULTATION. TO END OF AVOIDING CONSULTATION THERE MIGHT BE ADVANTAGE EXCHANGING PAPERS IN NY WEEK OR SO BEFORE FILING RATHER THAN IN PLACE WHERE SUBSTANTIVE CONSULTATIONS HAVE TAKEN PLACE.

3. WE CONTINUE ATTACH IMPORTANCE TO EXPRESS REFERENCE
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TO QD IN SC RES OR RESES IN ORDER MAXIMIZE OUR FUTURE ABILITY REBUT ARGUMENTS GROUNDED ON SIMPLISTIC VIEW OF

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APPLICATION SOVEREIGN EQUALITY PRINCIPLE TO ALLIED
RIGHTS. ONE WAY HANDLING INCLUSION WOULD BE PREAMBULAR
REFERENCE TO UN DOCUMENTS CONTAINING QD. (THIS WOULD
REQUIRE REQUEST FOR CIRCULATION OF OUR NOTE TO SYG WHICH
IN ANY EVENT DESIRABLE) . FOR OPENERS WITH SOVS IT
MIGHT BE USEFUL SUGGEST EXPRESS REFERENCE TO QD BE INCLUDED
IN OPERATIVE PARA.

4. IN LIGHT DELICACY OF QUESTIONS SUCH AS DISCUSSED
PARA 3 ABOVE WE BELIEVE SAFEST PROCEDURE IS TO HAVE
RES CO- SPONSORED BY FOUR POWERS. WE SEE LITTLE MERIT
IN BREAUTIGAM' S FEAR THAT FOUR POWER CO- SPONSORSHIP
WILL CONTAIN DIFFICULT IMPLICATIONS. DANGER OF LACK OF
CONTROL THAT WOULD FLOW FROM FOUR POWERS NOT CO- SPONSORING
SEEMS TO US FAR GREATER AND MORE TANGIBLE. IF FRG
PERSISTS IN ITS NERVOUSNESS IT SHOULD BE POSSIBLE
TO SUGGEST CO- SPONSORSHIP BY A WIDER GROUP SUCH AS THE FOUR
POWERS PLUS THE EUROPEAN MEMBERS OF THE COUNCIL, AUSTRIA
AND YUGOSLAVIA. IN THIS CONNECTION WE NOTE THAT THERE
IS NO BAR IN S. C. TO CO- SPONSOR EXPLAINING ITS VOTE.
BAR EXISTS ONLY IN GA AND EVEN THERE THIS CAN BE GOTTEN
AROUND BY MAKING THE EXPLANATION BY WAY OF A STATEMENT
OF INTRODUCTION AS A SPONSOR OR A STATEMENT ON
SUBSTANCE ADVOCATING SUPPORT OF THE RES WHICH THE
SPEAKER CAN EXPLAIN AS MEANING THIS OR THAT.

5. WHEN WE GET CLOSE TO TIME FOR ACTUAL HANDLING OF
MATTER IN COUNCIL IT WILL BE NECESSARY FOR ALL MEMBERS
OF SC TO BE FULLY AU COURANT WITH ENTIRE SITUATION IN
ORDER AVOID WELL OR ILL INTENTIONED GAFFS. WE WOULD
ANTICIPATE FOUR POWER MTG IN NY SHORTLY BEFORE MEETING
AT WHICH LIAISON RESPONSIBILITIES COULD BE DISCUSSED.
DEMARCHES IN CAPITALS FRIENDLY SC MEMBERS WOULD ALSO
SEEM ADVISABLE.

6. FINALLY, WE AWARE TIMING OF SC ACTION HINGES ON
NUMBER OF FACTORS OF WHICH PRESIDENCY OF SC NOT ONE
OF THE MAJOR CONCERNS. NEVERTHELESS WE NOTE USSR
WILL BE IN CHAIRM IN JUNE AND UK AND US IN JULY AND
AUGUST. OBVIOUSLY IT SAFER FROM OUR POINT OF VIEW
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TO HAVE MATTER DISCUSSED WITH US OR US IN CHAIR. SCALI

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<< END OF DOCUMENT >>

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TAGS: PFOR, PGOV, GW, GE, WB, UR, UN
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BERLIN
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